

කාර්ය සාධන වාර්තාව செயலாற்றுகை அறிக்கை Performance Report

2019

ජාතික අයවැය දෙපාර්තමේන්තුව මුදල් ආර්ථික සහ පුතිපත්ති සංවර්ධන අමාතාහාංශය

தேசிய வரவு செலவுத்திட்டத்திணைக்களம நிதி, பொருளாதாரம் மற்றும் கொள்கை அபிவிருத்தி அமைச்சு

Department of National Budget Ministry of Finance, Economy and Policy Development

Annual Performance Report for the year 2019 Department of National Budget Expenditure Head No. 240

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1 Institutional Profile/Executive Summary

1.1 Introduction

The Department of National Budget operates within the legal framework established under the provisions of Parliamentary Acts and under the guidance of the Minister in charge of the subject of Finance. The Department functions as the focal point for the formulation of Annual Budget Estimates of the Government based on a sector-wise Medium Term Expenditure Framework (MTEF) in consistence with the overall Medium Term Macro-Fiscal Framework. This process involves a continuous consultation with the line Ministries, Departments, Statutory Agencies of the Government and the relevant Treasury Departments.

1.1.1 Vision, Mission, Objectives of the Institution

Vision

Socio – Economic Development through Effective Appropriation of Financial Resources.

Mission

Estimation and Appropriation of public financial resources for effective delivery of public goods and selected services achieving development objectives of the Government.

Objectives

- Ensure Socio economic development of the country through efficient and effective allocation of financial resources.
- Maintain fiscal discipline.
- Ensure fiscal consolidation.
- Learning and sharing for better estimation.

1.2 Key Functions

1.2.1 Formulation of the National Budget for the forthcoming year

The following activities are undertaken for the formulation of the national budget for the forthcoming year.

- Finalize the Medium Term Budgetary Framework (MTBF) in consultation with other Treasury Departments and obtaining the approval of the Cabinet of Ministers for the same.
- Issuance of Budget Call
- Preparation of Draft Estimates in consultation with the Spending Agencies
- Budget Discussions/ Consultative Meetings with Spending Agencies
- Finalization of Revenue / Expenditure/ Financing/ Borrowing Limits (Foreign & Domestic) in consultation with other Treasury Departments
- Finalization of Estimates for the Appropriation Bill
- Obtaining Legal Clearance for the Draft Appropriation Bill from the Attorney General and Legal Draftsman
- Obtaining the Approval of the Cabinet of Ministers for the Submission of the Appropriation Bill in Parliament
- Publishing the Appropriation Bill to the Government Gazette
- Presentation of the Appropriation Bill in Parliament (First Reading)
- Submission of Draft Estimates in Sinhala, Tamil and English in Parliament
- Participation in the Second Reading Debate on the Appropriation Bill
- Participation in Third Reading of the Budget Committee Stage Debate
- Presenting the approved budget estimates in Parliament
- Presenting the committee stage Amendments to the Appropriation Bill to the Parliament
- Preparation of Warrants and obtain approval of the Hon. Minister of Finance
- Issuance of the Expenditure Authorization Circular

1.2.2 Implementation of the National Budget in the current year

The following activities are conducted for implementation of the national budget.

- Issuance of guidelines and circulars related to the budget implementation and monitoring including authorization.
- Introduction of controls to ensure that funds are effectively utilized for the specific purposes within the approved limits and the fiscal discipline is prudently managed.
- Interacting with Spending Agencies to ensure operational efficiency.

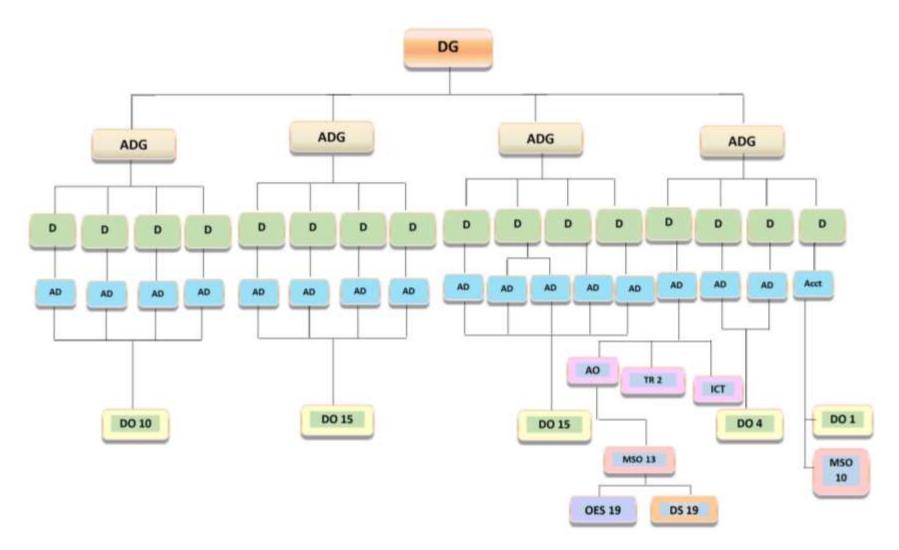
- Making Recommendations to the Department of Treasury Operations to release cash for Statutory Boards.
- Drafting observations of the Minister of Finance on the Cabinet Memoranda specially relating to the allocation of financial resources.
- Reallocation of provisions under section 6 of the Appropriation Act.
- Granting approval for transfer of allocation under FR 66/69 for ensuring the smooth implementation of the annual budget.
- Facilitation of Foreign Financing Institutions such as IMF, World Bank, ADB etc. on project funded under foreign financing.
- Representing the Treasury at the Committee on Public Accounts (COPA), Committee on Public Finance (COPF) and Committee on Public Enterprises (COPE) meetings
- Representing the Treasury at the Parliamentary Committees, Presidential Meetings and Prime Minister's Meetings

1.2.3 Advance Account Activities

- Determination of limits for the Commercial, Stores, Public Officer's Advance Accounts
- Taking action pertaining to the revision of the limits of the Advance Account activities as and when required.

1.2.4 Reallocation of budgetary provisions relating to budget proposals

• Reallocation of budgetary provisions relating to budget proposals after the approval of Appropriation Act in Parliament.



Organizational Chart

Department of National Budget

2 Progress and the Future Outlook

2019 was a challenging year with a hectic schedule for the Department of National Budget as the Department had to deal with two Vote on Accounts, one Appropriation Act and 32 Supplementary Estimates.

The year started with a Vote on Account approved by Parliament applicable only for the first four months of the year, hence the budget for 2019 was formulated in the beginning of the same year instead of the previous year and that was approved by Parliament with a remarkable incidents of the Parliament history creating a significantly higher workload to the Department of National Budget. Several Ministerial portfolio changes which took place during the year, also lead to further increase the already busy work schedule.

As the Presidential Election was scheduled to be held towards the end of the year, budget for 2020 was postponed and again a Vote on Account was submitted to Parliament as an alternative arrangement.

2.1 Appropriation Act for 2019 and Vote on Account 2019

Conventionally, the Appropriation Act for a financing year should be approved by Parliament at the end of the previous year. Due to the sudden suspension of Parliament in October 2018, the Appropriation Bill that was presented in Parliament in September 2018 comprising the estimated expenditure for the year 2019 could not move forward. As an alternative arrangement, the then Minister in charge of Finance, submitted a Vote On Account in order to obtain authority to withdraw money from the Consolidated Fund to carry on the Government functions without interruption until an Appropriation Act would be passed by Parliament. The Vote on Account 2019 which included expenditure estimates for the first four months of the year 2019 was passed by Parliament on 21st December 2018.

Later, on 05th February 2019, the Appropriation Bill 2019, amalgamating the budgetary provisions of the Vote on Account, was submitted to Parliament. The Bill was enacted as the Appropriation Act, No. 06 of 2019 with amendments to the same. For the second time in the history of Sri Lanka Parliament at the third reading of the debate 31 expenditure heads were

Performance Report

defeated on 29th March, 2019. Accordingly, all 09 Provincial Councils, 20 District Secretariats and 02 Heads coming under the Ministry of Megapolis and Western Development were defeated making zero expenditure estimates for the said Expenditure Heads.

2.2 Budget Revisions 2019

The Budget, approved by Parliament, usually gets revised with the approval of Supplementary Estimates by Parliament or with the issuance of special law warrants by the Minister of Finance.

2.2.1 **Supplementary Estimates**

2019 recorded the highest number of Supplementary Estimates approved by the Parliament for the last two decades. During the period concerned, 32 supplementary estimates were passed by Parliament.

Subsequent to the defeat of 31 Expenditure Heads coming under the Ministry of Internal & Home Affairs and Provincials & Local Government and the Ministry of Megapolis and Western Development on 29th March 2019 in Parliament, the Government submitted 31 Supplementary Estimates amounting to Rs. 287.9 billion on 05th April 2019, immediately after the Appropriation Act was passed by Parliament, in order to obtain budgetary provisions for the defeated Expenditure Heads.

Following the tendency of the previous two years, the Minister of Highways and Road Development submitted a Supplementary Estimate of Rs. 65 billion in 2019 to Parliament for the settlement of the bills of foreign-funded projects, payment of mobilization advances and repayment of loan installments of local loans. This Supplementary Estimate was submitted and approved in Parliament on 20th June 2019.

Special Law Warrants 2.2.2

The Minister of Finance is empowered by the Constitution to issue special law warrants authorizing the withdrawal of money from the Consolidated Fund in order to incur the expenditure of the Government that have been recognized as Special Law Services in the

Schedule 2 of the Appropriation Act. Six (6) such Special Law Warrants worth of Rs. 23.2 billion have been issued by the Minister of Finance, Economic and Policy Development in 2019 in order to fulfil additional fund requirements for the purposes mentioned in Table 2.2.2.

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Table 2.2.2: Special Law Warrants as Supplementary Allocations

Authority No	Expenditure Head No.	Institution	Purpose /Objective	Amount (Rs.)
01	22	Office of the Parliamentary Commissioner for Administration	To pay increased salary and allowances of the Parliamentary Commissioner for Administration, approved by the Parliamentary Resolution	1,320,000
02	10	Commission to Investigate Allegations of Bribery or Corruption	To pay increased salaries and allowances of the members of the Commission	1,240,000
03	253	Department of Pension	To meet the shortfall of provisions allocated on pension for Widows, Widowers and Orphans of public officers	2,500,000,000
04	249	Department of Treasury Operations	To meet the shortfall of provisions allocated on debt servicing	20,530,000,000
05	239	Department of External Resources	Contribution fee for Asian Infrastructure Investment Bank 2015 to 2019 as per the AIB Circular 7/2016	160,600,000
06	1	His Excellency the President	To pay retirement benefits for the former President His Excellency Maithripala Sirisena	146,250
Total				23,193,306,250

Performance Report

2.3 Summary of Performance

Action	Activity	Overall Target	Output
1. Implementation of Budget 2019 and Expenditure Management. (The appropriation bill for 2019 was not submitted to Parliament as usual in previous year (2018) and the first four months of the year 2019 operated under a Vote on Account.)	Issuance of Budget Authorization Circulars giving instructions on expenditure management.	Manage public expenditure efficiently.	1. The National Budget Circular No. 5/2018 dated 27.12.2018 was issued in order to authorize the Expenditure for the period from 1 st January 2019 to 30 th April 2019.
2.Perperation of National Budget Estimates, for 2019 and submit the appropriation bill in Parliament (In absence of an Appropriation Act for 2019 at the beginning of the year as usual, relevant activities was done in 2019)	Preparation of draft annual budget Estimates for 2019 in consultation with spending agencies and relevant Departments of the General Treasury.	Ensure achieving annual targets of economic and development goals of the Government	As the pre-budget meetings had been Conducted previous year only the finalization of estimates were done mapping with the new structure of the Cabinet of Ministers

Action	Activity	Overall Target	Output
	Make necessary arrangements to present the Appropriation Bill for 2019 in Parliament on time.	Present the Appropriation Bill in Parliament in the first week of February, 2019.	Print the detailed Estimates of 2019 on time Gazette the Appropriation Bill for 2019 on 11. 01. 2019. Submitted the Appropriation Bill to
		Prepare and print the detailed Estimates of 2019	Parliament on 05.02.2019. Presented the Budget to Parliament (Second Reading) on 05.03.2019.
		Pass the Appropriation Bill by Parliament.	Parliament passed the Appropriation Bill on 05. 04. 2019. Appropriation Act No 06 of 2019 was certified by the Hon. Speaker on the same date.
	Issue Warrants by the Hon. Minister of Finance	Authorization of Expenditure	Warrants were issued by the Hon. Minister of Finance on 06.04.2019.
3. Implementation of Appropriation Act No.06 of 2019 and Expenditure Management.	Authorization of transfer of funds under Section 5(1) of the Appropriation Act and FR 66 and 69.	Manage expenditure within the approved estimates.	As per the said Regulations, 379 applications were authorized. Out of that, 51 applications were programme transfers and 328 were project transfers. 77 transfer applications were authorized under the provisions of FR 69.
	Reallocation of provisions under section 6 of the Appropriation Act	Providing additional allocation requirements of spending agencies in order to ensure their smooth functioning	Rs. 159.77 billion was distributed through 736 number of supplementary allocation letters during the year for meet the expenditure of unforeseen, unexpected nature (Ex. Floods, drought, Ester Sunday attack etc) and to meet some deviations of expenditure estimates.

Action	Activity	Overall Target	Output
	Submission of Supplementary reports on issuance of supplementary allocations to parliament once in two months	Adhering the provisions of Appropriation Act	08 reports were submitted covering all the supplementary allocations granted.
	Amendment to the Appropriation Act No.06 of 2019.	Revise the borrowing limit stipulated under section 2 (1) (b) of the Appropriation Act No.06 of 2019	Bill for Amendment was published on government gazette on 29 th of November 2019. However, it was not enacted due to the prorogation of Parliament.
4. Preparation and formulation of National Budget Estimate for 2020	Issuance of (Budget Call) guidelines on the preparation of Annual Budget Estimates.	Formulate the annual Budget following the guidelines by all spending agencies.	Considering the precedents, the Cabinet of Ministers at it's meeting held on 13.08.2019 decided to postpone the commencement of the preparation of the annual Budget for 2020 as the Presidential election
	Preparation of draft annual budget Estimates in consultation with spending agencies and relevant Departments of the General Treasury.	Ensure achieving annual targets of economic and development goals of the Government.	was scheduled to be held at the end of the year 2019. Therefor no Budget call was issued as scheduled and the rest of the activities of the Budget calendar was suspended.
	Conduct Budget discussions with relevant Ministries.	Meet the actual requirements and prepare a realistic budget.	
	Make necessary arrangements to present the Appropriation Bill for 2020 in Parliament on time.	Present the Appropriation Bill in Parliament Prepare and print the detailed Estimates of 2020	
	Issue Warrants by the	Pass the Appropriation Bill by Parliament Authorization of	
	Hon. Minister of Finance	Expenditure	

Action	Activity	Overall Target	Output
	Capacity Building.	Develop human resources through local and foreign training.	16 officers were trained overseas while each officers were trained locally on programs related to the activities of the Department of National Budget.
	Control of the Departmental Advance Account.	Grant Loans/advances to all the applicants of the staff of NBD complying with limits of the Advance Accounts.	Distress loans, bicycle loans, special advances and festival advances amounting to Rs.6, 318, 290.00 have been provided, while adhering to authorized limits.
	Responding to Audit Queries.	Minimize audit queries.	Replied to all audit queries (09) forwarded by the Department of Auditor General.
		Represent Sectorial Oversight Committee, COPA, COPE and COPF meetings of Parliament.	
07. Facilitation of Foreign Development Partners (IMF, World Bank, ADB etc.)	Participation of discussion with Development Partners when and where necessary	Provide required information's for the Development partners	Better co-integrate with Development partners

2.4 Advanced Account Activities

Actual expenditure of the Advance Account activities was Rs. 26.1 billion, as against the estimated maximum expenditure of Rs. 27.3 billion. The actual total receipts were Rs. 24.4 billion, compared to the estimated minimum receipts of Rs. 21.4 billion. Accordingly, the Advance Account activities were within the approved limits of the Appropriation Act, No. 06 of 2019. Activities under the Advance Account included activities of commercial nature and advances to public servants excluding the property loan.

The limit revision under the section 8 of the Appropriation Act No 06 of the 2019 has been done for the 19 ministries/departments as follows

Srl No	Ministry/ Department	Item NO.	Maximun Expenditure (R		Minimum Limits of Receipts in Column III (Rs)		Maximum L Balance in Co	Order No	
			From	То	From	То	From	То	
1	Prime Minister's Office	00201	23,000,000	21,000,000	11,000,000	9,500,000	77,000,000	76,500,000	1
2	Elections Commission	02001			18,000,000	20,000,000	95,000,000	115,000,000	2
3	National Procurement Commission	02401	1,200,000	2,100,000			3,000,000	4,000,000	3
4	Non Cabinet Minister of Digital Infrastructure and Information Technology	05101			2,500,000	1,300,000			4
5	Non Cabinet Minister of Science, Technology and Research	05201			22,300,000	20,000,000			5
6	Non Cabinet Minister of Economic Reforms and Public Distribution	05301			2,500,000	170,000			6
7	Non Cabinet Minister of Labour and Trade Union Relations	05401			4,400,000	3,200,000			7
8	Non Cabinet Minister of Mass Media	05501	1,000,000	3,500,000	200,000	2,500,000	6,000,000	25,000,000	8
9	Non Cabinet Minister of Special Areas Development	05601			300,000	120,000			9

2.5 Public Expenditure Management

2.5.1 Transfer of Funds

Section 5 of the Appropriation Act allows Institutions to reallocate or transfer the unutilized Provisions within the total expenditure limit approved by Parliament under the Virement Procedure mentioned in Financial Regulation No. 66 and 69 (FR 66 &FR 69). In the year 2019, National Budget Department has granted approval for 1,624 of such transfer applications to a value amounting to Rs. 62,778 million.

2.5.2 Reallocation of Provisions under the Project "Supplementary Support Services and Contingent Liabilities"

Supplementary Support Services and Contingent Liabilities project under the Expenditure Head No. 240, was implemented by the Department of National Budget in 2019 in order to facilitate the unforeseen, unexpected or urgent additional funding requirements of spending agencies. The total budgetary allocation provided under this project was Rs. 176 billion including Rs. 96 billion for Budget Proposals in 2019 during the year, those allocations were distributed among the Spending Agencies in line with the specific guidelines stipulated in printed Estimates of 2019. Periodical reports pertaining to these reallocations were tabled in Parliament in line with the requirement of the Appropriation Act, No. 06 of 2019

The total expenditure and debt repayments incurred by the Government was Rs 4,076 billion in 2019 and that was a 2.5 percent or, in nominal terms, a Rs. 101 billion increase compared to Rs 3,975 billion in 2018. However, owing to the shortfall of revenue collection, the actual expenditure fell by Rs 652 billion in comparison with the revised estimated expenditure. Accordingly, the utilization ratio of the provisions decreased in the year up to 82 percent while the ratio recorded in 2018 stood at 92 percent. Meanwhile, the utilization of capital expenditure of the Government declined significantly from 75 percent in 2018 to 63 percent in 2019. However, the recurrent expenditure, which is more of non - discretionary nature, declined marginally, only by 1 percent, and stood at 96 percent compared to 97 percent in 2018. In nominal terms, recurrent expenditure was Rs. 2, 417 billion.

The utilization ratio of the provisions authorized under the clause 2 (1) of the Appropriation Act derived through the First Schedule of the Act (first Schedule of the Appropriation Act or expenditure on supply services) deteriorated further up to 85 percent in 2019, compared to 86 percent in 2018 and 87 percent in 2017. Expenditure was Rs. 2,032 billion against the initial estimate of Rs. 2,408 billion. Deviating from the last few years propensity, the expenditure incurred under Special Law (Financing code 21- Second Schedule of the Appropriation Act) has shown a retreat of Rs. 192 billion against the initial estimate of Rs. 2,232 billion. Compared to 2018, the expenditure under special law dropped by 83 billion from Rs 2,123 to Rs. 2,040 billion as the interest rate of the market did not increase as expected, rescheduling of Rupee loans and actual exchange rate was below the estimated level. In the perspective of programs, both programme 1 – Operational activities and Programme 2 – Development activities showed an upward trend compared to the last year. In nominal terms, recurrent expenditure was Rs. 2,301 billion. Expenditure Summary is as follows.

Table 2.5: Government Expenditure by Categories 2019

		Percentage	Perce	ntage
Expenditure category	Rupees	of	of	Total
	billion	Recurrent	Exp.	
		Exp.		
Recurrent Expenditure	2,322	100		57
Personal Emoluments of Central Government	709	31		17
Travelling Expenses	17	1		0
Supplies	112	5		3
Maintenance Expenditure	8	0		0
Services	63	3		2
Transfers (including transfers to the Provincial				
Councils and Public Institutions)	524	23		13
Interest Payments and Discounts	889	38		22
Other Recurrent Expenditure	1	0		0
Expenditure category	Rupees	Percentage	Perce	ntage
	billion	of Capital	of	Total
		Exp.	Exp.	
Capital Expenditure	637	100		16
Rehabilitation and Improvement of Capital				
Assets	27	4		1
Acquisition of Capital Assets	114	18		3
Capital Transfers	121	19		3
Acquisition of Financial Assets	37	6		1
Capacity Building	6	1		0
Other Capital Expenditure	332	52		8
Public Debt Amortization	1,117			27

3 Overall Financial Performance for the Year

3.1 Statement of Financial Performance

Statement of Financial Performance for the period ended 31st December 2019

Rs.

ACA -F

Budget				Actual	
2019		Note	2019	2018	
-	Revenue Receipts		-	-	٦
-	Income Tax	1	-	-	
-	Taxes on Domestic Goods & Services	2	-	-	ACA-1
-	Taxes on International Trade	3	-	-	J
-	Non Tax Revenue & Others	4	6,793,535	38,886,714	
-	Total Revenue Receipts (A)		-	-	
-	Non Revenue Receipts				
-	Treasury Imprests		5,997,403,325	6,128,747,675	ACA-3
-	Deposits		66,788,779	111,684,748	ACA-4
-	Advance Accounts		10,991,606	9,646,528	ACA-5
-	Other Receipts		115,132,025	7,808,724	
-	Total Non Revenue Receipts (B)		6,190,315,735	6,257,887,675	
-	Total Revenue Receipts & Non Revenue Receipts $C = (A)+(B)$		6,197,109,270	6,296,774,389	
	Less: Expenditure				
-	Recurrent Expenditure		-	-	

-	Wages, Salaries & Other Employment Benefits	5	99,484,154	92,674,562	
-	Other Goods & Services	6	605,683,285	1,146,400,753	ACA- 2(ii)
-	Subsidies, Grants and Transfers	7	33,520,361	52,769,743	
-	Interest Payments	8		-	
-	Other Recurrent Expenditure	9	-	-	
-	Total Recurrent Expenditure (D)		738,687,800	1,291,845,058	
	Capital Expenditure				
-	Rehabilitation & Improvement of Capital Assets	10	629,148	798,284	
	Acquisition of Capital Assets	11	5,324,979,279	4,950,366,459	-
-	Capital Transfers	12	-	-	ACA- 2(ii)
-	Acquisition of Financial Assets	13	-	-	
-	Capacity Building	14	3,111,757	1,454,781	-
-	Other Capital Expenditure	15	-	-	
-	Total Capital Expenditure (E)		5,328,720,184	4,952,619,524	
	Main Ledger Expenditure (F)		127,240,264	12,323,713	
			, ,		
	Deposit Payments		116,859,279	511,954	ACA-4
	Advance Payments Total Expenditure G =		10,380,984	11,811,759	ACA-5
	(D+E+F)		6,194,648,247	6,256,788,295	
	Imprest Balance as at 31 st				
-	December 2019 $H = (C-G)$		2,461,022	39,986,094	

3.2 Statement of Financial Position

ACA-P

Statement of Financial Position As at 31st December 2019

	Actual		
	Note	2019	2018
		Rs	Rs
Non Financial Assets			
Property, Plant & Equipment	ACA-6	21,737,380,974	24,907,860,401
Financial Assets			
Advance Accounts	ACA-5/5(a)	26,471,731.99	27,082,353
Cash & Cash Equivalents	ACA-3	635,608.09	83,325
Total Assets		21,764,488,314	24,935,026,080
Net Assets / Equity			
Net Worth to Treasury Property, Plant & Equipment Reserve Rent and Work Advance		(151,062,508)	(200,439,062)
Reserve	ACA-5(b)	21,737,380,974	24,907,860,401.09
Current Liabilities			
Deposits Accounts Imprest Balance	ACA-4 ACA-3	177,534,240 635,608	227,604,740.00
Total Liabilities	•	21,764,488,314	24,935,026,079.51

Detail Accounting Statements in ACA format Nos. 1 to 6 presented in pages from 05 to 145 and Notes to accounts presented in pages from 146 to 153 form and integral parts of these Financial Statements. The Financial Statements have been prepared in complying with the Generally Accepted Accounting Principles whereas most appropriate Accounting Policies are used as disclosed in the Notes to the Financial Statements and hereby certify that figures in these Finacial Statements, Notes to accounts and other relevant accounts were reconciled with the Treasury Books of Accounts and found to in agreement.

Chief Accounting Officer

Name : S.R.Attygalle Designation : Secretary

Ministry of Finance, Economic and Policy Development

Policy Development Date : 02,2020

S. R. Attygalle

Gecretary to the Treasury and Secretary to the
Ministry of Finance, Economy and Policy
Development
The Secretariat

Colombo C1

Accounting Officer Name: Jude Nilukshan Designation: Director General Department of National Budget

Date (02,2020

Jude Nilukshan
Director General
Department of National Budget
General Treasury
Colombo 01

Chief Financial Officer/ Chief Accountant/ Director (Finance)/ Commissioner (Finance) Name: G.D.M. Muditha Gunarathna Department of National Budget

Date: 34.02.2020

G.D.M. Muditha Gunarathna Accountant Department of National Budget General Treasury Colombo 01.

3.3 Statement of Cash Flows

ACA-C

Statement of Cash Flows for the Period ended 31st December 2019

	Actual		
	2019	2018	
	Rs.	Rs.	
Cash Flows from Operating Activities		_	
Total Tax Receipts	-	-	
Fees, Fines, Penalties and Licenses	-	-	
Profit	-	-	
Non Revenue Receipts	121,925,560	6,136,556,399	
Revenue Collected from the Other Heads	-	-	
Imprest Received	5,997,403,325	-	
	< 440 240 000	(42 (55 (200	
Total Cash generated from Operations (a)	6,119,328,885	6,136,556,399	

Less - Cash disbursed for:		
Personal Emoluments & Operating Payments	704,971,889	92,674,562
Subsidies & Transfer Payments	33,520,361	1,198,807,526
Expenditure on Other Heads	1,991,981	-
Imprest Settlement to Treasury	-	-
Total Cash disbursed for Operations (b)	740,484,231	1,291,482,088
NET CASH FLOW FROM OPERATING ACTIVITIES(C)=(a)-(b) Cash Flows from Investing Activities	5,378,844,654	4,845,074,311
Interest	-	-
Dividends	-	-
Divestiture Proceeds & Sale of Physical Assets	-	-
Recoveries from On Lending	-	-
Recoveries from Advance	9,817,186	-
Total Cash generated from Investing Activities (d)	-	-
Less - Cash disbursed for: Purchase or Construction of Physical Assets & Acquisition of Other Investment	5,328,720,185	4,952,619,524
Advance Payments	9,871,154	-
Total Cash disbursed for Investing Activities (e)	5,338,591,339	4,952,619,524
NET CASH FLOW FROM INVESTING ACTIVITIES(F)=(d)-(e)	(5,328,774,153)	(4,952,619,524)
NET CASH FLOWS FROM OPERATING & INVESTMENT ACTIVITIES (g)=(c) + (f)	(50,070,500)	(107,545,213)
Cash Flows from Fianacing Activities Local Borrowings Foreign Borrowings	-	-
Grants Received	-	-
Deposit Received	66,788,779	111,684,748
Total Cash generated from Financing Activities (h)	66,788,779	111,684,748

Less - Cash disbursed for:		
Repayment of Local Borrowings	-	3,627,581
Repayment of Foreign Borrowings	-	-
Deposit Payments	116,859,279	511,954
Total Cash disbursed for Financing Activities (i)	116,859,279	4,139,535
NET CASH FLOW FROM FINANCING ACTIVITIES (J)=(h)-(i)	(50,070,500)	(107,545,213)
Net Movement in Cash $(k) = (g) - (j)$	-	-
Opening Cash Balance as at 01st January	-	-
Closing Cash Balance as at 31st December	-	-

3.4 Notes to the Financial Statements

3.4.1 Basis of Reporting

1) Reporting Period

The reporting period for these Financial Statements is from 01st January to 31st December 2019.

2) Basis of Measurement

The Financial Statements have been prepared on historical cost modified by the revaluation of certain assets and accounted on a modified cash basis, unless otherwise specified.

The figures of the Financial Statements are presented in Sri Lankan rupees rounded to the nearest rupee.

3) Recognition of Revenue

Exchange and non-exchange revenues are recognized on the cash receipts during the accounting period irrespective of relevant revenue period.

4) Recognition and Measurement of Property, Plant and Equipment (PP&E)

An item of Property, Plant and Equipment is recognized when it is probable that future economic benefit associated with the assets will flow to the entity and the cost of the assets can be reliably measured.

PP&E are measured at a cost and revaluation model is applied when cost model is not applicable.

5) <u>Property, Plant and Equipment Reserve</u>

This revaluation reserve account is the corresponding account of PP&E.

6) <u>Cash and Cash Equivalents</u>

Cash & cash equivalents include local currency notes and coins on hand as at 31st December 2019.

3.5 Performance of the Revenue Collection - N/A

3.6 Performance of the Utilization of Allocation

Rs., 000

Type of Allocation	Allocation Original Final		Actual Expenditure	Utilization as a % of Final Allocation
Recurrent	708,000	742,162	738,687.8	100
Capital	5,307,000	5,330,160	5,328,720.18	100

3.7 Performance of the Reporting of Non-Financial Assets

Rs., 000

Assets Code	Code Description	Balance as per Board of Survey Report as at 31.12.2019	Balance as per Financial Position Report as at 31.12.2019	Yet to be Accounted	Reporting Progress as a %
9151	Building and Structures	97,962.31	97,962.31	-	100
9152	Machinery and Equipment				
9153	Land				
9154	Intangible Assets				
9155 9160	Biological Assets				
9180	Work in Progress	21,639,418,664.39	21,639,418,664.39	-	100
	Lease Assets				

3.8 Auditor General's Report

During the year 2019, nine (09) queries were referred to this Department by the Auditor, all of which were duly answered

** The final audit report issued by the Auditor General to be scanned and placed here while submitting to the Parliament. (Attached here with as annexure 1)

4 Performance Indicators

Performance Report

As a result of the effects of the Easter Sunday Attacks, the expected revenue significantly fell below the targets. Therefore, during the year, several special circulars were issued to ensure prudence in public expenditure. Owing to the tightened expenditure control efforts, introduced by the National Budget Circulars, non-priority expenditure such as purchasing of new furniture and office equipment decreased significantly during the year.

Circulars issued in relation to the Public Expenditure Management

Circular	Date	Subject
Number		
NB/9/2019	31.12.2019	Vote on Account 2020
NB/8/2019	18.12.2019	Preparation of Financial Statements for the year 2019
NB/7/2019	04.12.2019	Management of Public Expenditure and maintenance of Financial Discipline
NB/6/2019	28.09.2019	Approval Procedure of FR transfers and Supplementary Budgetary requests through Integrated Treasury Management Information System (ITMIS)
NB/5/2019	24.09.2019	Managing the Public Expenditure during the remaining period of 2019
NB/4/2019	17.06.2019	Strengthening the prudence in Public Expenditure - 2019
NB/3/2019	08.04.2019	Authorization of Expenditure – 2019 Budget
NB/2/2019	08.04.2019	Collecting data and information relevant to the Gender based budgeting and the establishment of "Gender Focal Point" in each Ministry
NB/1/2019	25.01.2019	Preparation of Annual Financial Statements including the Appropriation Accounts for 2018

5 Performance of the achieving Sustainable Development Goals (SDG)

The 2030 Agenda for Sustainable Development, which have 17 Goals, 164 Targets and 244 Indicators, does not directly relevant to the National Budget Department for achievement as the main responsibility of the department is to estimate and appropriate the financial resources of the Government for delivery of goods and services for the citizens of the country by respective government agencies. However, it was identified that all the Goals are relevant to the department as the other agencies couldn't achieve the SDGs alone without the required financial provisions. Accordingly, the department has taken measures to mainstream the SDGs into budgeting processes by aligning the funding for them through the national budget.

Though the Appropriation Act for a year is approved by Parliament at the end of the previous year, the 2019 Appropriation act that was submitted in September 2018 couldn't proceeded due to sudden suspension of Parliament at the end of October 2019. Therefore, the approval of the Parliament was obtained for a Vote on Account (VOA) which comprised the expenditure estimates for the first four months of the year 2019. Therefore, the Department couldn't mainstream SDGs into the VOA as the expenditure was included only for carrying out of government services uninterruptedly.

However, the Department was able to provide adequate allocations for the on-going projects that relates to achieving SDG indicators and the details of such projects were included in the 2019 Budget Estimates which was approved by Parliament on 05th April 2019. The major projects which are relates to SDGs of each Ministry are indicated in the Budget Estimates of 2019.

Due to the limited fiscal space currently yester year available in the Budget, limited number of new projects that relates to SDGs are included in the 2019 Budget. Although, the Department has identified the expected targets and key performance indicators of major projects that relates to SDGs, there is no proper mechanism to identify the achievements of such indicators and to provide the required financial provisions for the projects. Also, the recurrent changes of government policies may distract the limited fiscal space and delay the mainstreaming of SDGs into the Budget.

Performance Report

6.1 Cadre Management

	Approved Cadre	Existing Cadre	Vacancies/ (Excess) **
Senior	38	30	08
Territory	04	04	0
Secondary	68	61	07
Primary	38	35	03

6.2 Shortage in human resources and the performance

Briefly state how the shortage or excess in human resources has been affected to the performance of the institute.

Department face difficulties in performing the duties due to shortage of staff

6.3 Human Resource Development

Name of the	No. of	Duration	Total Investm	nent (Rs)	Nature of the	Output/
Program	Staff	of the	Local	Foreign	Program(Knowledge
	trained	Program			Abroad/Local)	Gained*
Asia Pacific Leaders Malaria Alliance (APLMA) Senior Officials Meeting	02	02 days	84,756.46	-	Abroad	This knowledge is important for use in official work.
Second Meeting of the Financial Expert Committee for Phase – II of South Asian University	01	01 day	42,288.88	-	Abroad	This knowledge is important for use in official work
IMF/ World Bank Annual Meetings	01	05 days	1,914,412.74	-	Abroad	This knowledge is important for use in official work
Capacity	02	01 week	104,424.08	-	Abroad	This

Name of the	No. of	Duration	Total Investm	nent (Rs)	Nature of the	Output/
Program	Staff	of the	Local	Foreign	Program(Knowledge
	trained	Program			Abroad/Local)	Gained*
						for use in
						official work
Programme on						This
Financial						knowledge
Programming	01	12 days	4,179.35	_	Abroad	is important
& Policies	V-	== 0.003 5	1,272000			for use in official
						work
Peer-to Peer						This
Learning						knowledge
Seminar on Infrastructure						is important for use in
Development,	01	02 days	72,890.35	-	Abroad	official
Financing and						work
Governance in						
Asia Conference on						This
the Future of						knowledge
Work: Seminar	0.4		46 - 04 40			is important
organized by Asian	01	03 days	46,704.40	-	Abroad	for use in official
Productivity						work
Organization						
Asia Pacific						This
Conference on financing for						knowledge is important
inclusive and	01	03 days	374,338.23	-	Abroad	for use in
sustainable						official
development						work
Sovereign Financing for						This knowledge
Developing	01	00 Java	60 010 25		Alemand	is important
Countries	VI	08 days	68,010.25	_	Abroad	for use in
						official work
Urban						This
Transport for						knowledge
Livable Cities Forum	01	05 days	52,212.04	_	Abroad	is important
Forum		·	,			for use in official
						work
2019 Seminar						This
on Infrastructure		03				knowledge is important
Planning &	01	weeks	170,092.40	-	Abroad	for use in
Construction						official
for Sri Lanka						work
Human Resource	01	02 years	-	-	Abroad	This knowledge

Name of the	No. of	Duration	Total Investm	nent (Rs)	Nature of the	Output/
Program	Staff	of the	Local	Foreign	Program(Knowledge
110814111	trained	Program	Local	1 orongin	Abroad/Local)	Gained*
		110814111			1101000, 2000)	
Development						is important
Scholarships						for use in
						official
A 1						work This
Assessing and						
Managing Financial Risks						knowledge is important
Tillaliciai Kisks	01	05 days	46,008.02	-	Abroad	for use in
						official
						work
Financial						This
Sector Policies						knowledge
	01	05.1	45 150 51		A.1 1	is important
	01	05 days	47,179.51	-	Abroad	for use in
						official
						work
Workshop on						This
Healthy Diets						knowledge
and Physical						is important
Activity: Legal	01	05 days	67,780.01	=	Abroad	for use in
Issues in Policy						official
Design and						work
Implementation						This
Seminar on Economic						
Policies						knowledge is important
Toncies	01	26 days	198,956.80	-	Abroad	for use in
						official
						work
Community						This
Based						knowledge
Microcredit	01	02	101 120 11		Abroad	is important
and Sufficiency	01	weeks	101,468.41	-	Abroad	for use in
Economy						official
Development						work
2019 Seminar						This
on Madamiantian						knowledge
Modernization						is important
of State						for use in official
Governance system and	01	03	181,842.52		Abroad	work
Governance	O1	weeks	101,044.54	_	Autoau	WUIK
Capacity for						
Developing						
Contries in						
China						
	<u> </u>	<u>I</u>		l	<u>l</u>	

Name of the	No. of	Duration	Total Investm	nent (Rs)	Nature of the	Output/
Program	Staff	of the	Local	Foreign	Program(Knowledge
	trained	Program			Abroad/Local)	Gained*
Diploma in Public Procurement and Contract Administration	03	01 year	-	-	Local	This knowledge is important for use in official work
Sri Lanka Accounting Standards	01	03 days	18,000.00	-	Local	This knowledge is important for use in official work
Personal file management	01	02 days	-	-	Local	This knowledge is important for use in official work
Workshop on Commodity Surveys, Loss and Elimination Boards	01	02 days	-	-	Local	This knowledge is important for use in official work
File Management & General Office Administration, E-Code	08	03 days	-	-	Local	This knowledge is important for use in official work
Supporting Delivery of Strategic Knowledge Solutions Workshop on Input – Output Economic Analysis: Part I - Fundamentals	04	01 days	-	-	Local	This knowledge is important for use in official work

Name of the	No. of	Duration	Total Investm	nent (Rs)	Nature of the	Output/
Program	Staff trained	of the Program	Local	Foreign	Program(Abroad/Local)	Knowledge Gained*
	tranicu	Tiogram			Autoau/Locar)	This
Higher National Diploma in Professional English	01	01 year	-	-	Local	knowledge is important for use in official work
Workshop on Sri Lanka Country Strategy and Programme Evaluation	02	01 days	-	-	Local	This knowledge is important for use in official work
Procurement Guidelines, Regulations & Planning	01	03 days	-	-	Local	This knowledge is important for use in official work
Certificate in Public Procurement Management	03	06 months	-	-	Local	This knowledge is important for use in official work
Course On Fiscal Analysis and Forecasting	05	05 days	-	-	Local	This knowledge is important for use in official work
Knowledge Enhancement on Public procurement procedure of the treasury representatives in Procurement Committees and Technical Committees	02	01 week	-	-	Local	This knowledge is important for use in official work

Name of the	No. of	Duration	Total Investment (Rs)		Nature of the	Output/
Program	Staff	of the	Local	Foreign	Program(Knowledge
	trained	Program			Abroad/Local)	Gained*
ICT for Management Assistants	02	02 days	-	-	Local	This knowledge is important for use in official work
Government Payroll System	02	03 days	-	-	Local	This knowledge is important for use in official work
Workshop on Bid Evaluation	29	05 days	-	-	Local	This knowledge is important for use in official work
Training Programme on Financial Regulations and Office Act	39	04 days	65,984.00	-	Local	This knowledge is important for use in official work
Financial Regulations and Establishment Code	03	02 days	-	-	Local	This knowledge is important for use in official work
Workshop on Result based Management for Inclusive Social Development	02	04 days	-	-	Local	This knowledge is important for use in official work
Macroeconomic Modeling for improved Economic Assessment	04	06 days	-	-	Local	This knowledge is important for use in official work

Name of the	No. of	Duration	Total Investm	nent (Rs)	Nature of the	Output/
Program	Staff	of the	Local	Foreign	Program(Knowledge Gained*
	trained	Program			Abroad/Local)	
Capacity Building Programme	81	02 days	1,052,420.00	-	Local	This knowledge is important for use in official work
Advanced MS Excel Skills for Government Officers	01	02 days	-	-	Local	This knowledge is important for use in official work
Workshop on Measure what you Treasure: Child Poverty and Deprivations in Sri Lanka	01	02 days	-	-	Local	This knowledge is important for use in official work
Sustainable Development Goals	02	01 day	-	-	Local	This knowledge is important for use in official work
Tamil Language Course	01	16 days	-	-	Local	This knowledge is important for use in official work
Government Payroll System	01	03 days	-	-	Local	This knowledge is important for use in official work
Human Resources Development in Public Sector	03	02 days	-	-	Local	This knowledge is important for use in official work

Name of the Program	No. of Staff trained	Duration of the Program	Total Investm Local	rent (Rs) Foreign	Nature of the Program(Abroad/Local)	Output/ Knowledge Gained*
Enhancing Attitudes 7 Professional Knowledge of Drivers	17	02 days	140,000.00	-	Local	This knowledge is important for use in official work
Advanced Ms. Excel Skills for Government Officers	01	02 days	-	-	Local	This knowledge is important for use in official work
Training programme on Public Sector Debt Statistics	02	04 weeks	-	-	Local	This knowledge is important for use in official work
Training Programme on General Hospitality	17	01 day	66,800.00	-	Local	This knowledge is important for use in official work
Public Service Disciplinary Procedure	01	03 days	•	-	Local	This knowledge is important for use in official work

7 Compliance Report

No.	Applicable Requirement following Financial statement	Compliance status Complied/ Not Complied)	Brief explanation for Non Compliance	Corrective actions proposed to avoid non- compliance in future
1.1	Annual Financial Statement	Complied		
1.2	Advance to public officers			

	account	Complied		
1.3	Trading and Manufacturing	1		
	Advance Accounts			
	(Commercial Advance			
	Accounts)	_		
1.4	Stores Advance Accounts	_		
1.5	Special Advance Accounts	_		
1.6	Others	-		
	ntenances of books and regist	ters (FR445)		
2.1	Fixed assets register has	,		
	been maintained and update	Complied		
	in terms of Public	1		
	Administration Circular			
	267/2018			
2.2	Personal emoluments			
	register/Personal	Complied		
	emoluments cards has been			
	maintained and update			
2.3	Register of Audit queries			
	has been maintained and	Complied		
	update			
2.4	Register of Internal Audit			
	reports has been maintained	Complied		
	and update			
2.5	All the monthly account			
	summaries (CIGAZ) are	Complied		
	prepared and submitted to			
	the Treasury on due date			
2.6	Register for cheques and			
	money orders has been	Complied		
	maintained and update			
2.7	Inventory register has been			
	maintained and update	Complied		
2.8	Stocks Register has been			
	maintained and update	Complied		
2.9	Register of Losses has been	ــــ		
	maintained and update	Complied		
2.10	Commitment Register has	<i>~</i>		
0.11	been maintained and update	Complied		
2.11	Register of Counterfoil	~		
	Books (GA – N20) has been	Complied		
20.1	maintained and update	*.1 4 1 (FID 40	<u></u>	
	egation of functions for finance	cial control (FR 13	5)	
3.1	The financial authority has	C- 1' 1		
	been delegated within the	Complied		
2.2	institute The delegation of financial			
3.2	The delegation of financial			
	authority has been	Come: 11: - 1		
	communicated within the	Complied		

	institute			
3.3	The authority has been			
3.3	delegated in such manner so			
	as to pass each transaction			
	through two or more	Complied		
	officers	Compiled		
3.4	The Controls has been			
	adhered to by the			
	Accountants in terms of			
	State Account Circular			
	171/2004 dated 11.05.2014			
	in using the Government			
	Payroll Software Package	Complied		
	paration of Annual Plans			
4.1	The annual action plan has			
	been prepared	Complied		
4.2	The annual procurement	~ ···		
4.2	plan has been prepared	Complied		
4.3	The annual Internal Audit	G 1' 1		
4 4	Plan has been prepared	Complied		
4.4	The annual estimate has			
	been prepared and	C 1: - 1		
	submitted to the NBD on due date	Complied		
4.5	The annual cash flow has			
4.5	been submitted to the			
	Treasury Operations			
	Department on time	Complied		
5	Department on time	Compiled		
5 Auc	lit Queries			
5.1	All the audit queries has			
	been replied within the			
	specified time by the	Complied		
	Auditor General			
	ernal Audit		T	
6.1	The internal audit plan has			
	been prepared at the			
	beginning of the year after			
	consulting the Auditor			
	General in terms of			
	Financial Regulation 134 (2) DMA/1-2019	Complied		
6.2	All the internal audit reports	Complied		
0.2	has been replied within one			
	month	Complied		
6.3	Copies of all the internal	Complica		
0.5	audit reports has been			
	submitted to the			
	Management Audit			
	Department in terms of			
L	1		ı	ı

	Sub-section 40(4) of the		
	National Audit Act No. 19	-	
	of 2018		
6.4	All the copies of internal		
	audit reports has been		
	submitted to the Auditor		
	General in terms of		
	Financial Regulation 134(3)	Complied	
7 And	lit and Management Commit	_	
7.1	Minimum 04 meetings of		
7.1	the Audit and Management		
	Committee has been held		
	during the year as per the		
	DMA Circular I-2019	Complied	
Q Acce	et Management	Complica	
8.1	The information about		
0.1	purchases of assets and		
	disposal was submitted to		
	the Comptroller General's		
	Office in terms of		
	Paragraph 07 of the Assets		
	Management Circular		
	No.01/2017	_	
8.2	A Suitable Liaison officer		
0.2	was appointed coordinate		
	the implementation of the		
	provisions of the circular		
	and the details of the		
	nominated officer was sent		
	to the Comptroller		
	General's Office in terms of		
	Paragraph 13 of the		
	aforesaid circular	Complied	
8.3	The boards of survey was	1	
	conducted and the relevant		
	reports submitted to the		
	Auditor General on due		
	date in terms of Public		
	Finance Circular No.		
	05/2016	-	
8.4	The excesses and deficits		
	that were disclosed through		
	the board of survey and		
	other relating		
	recommendation, actions		
	were carried out during the		
	period specified in the		
	circular	-	
8.5	The disposal of condemn		
	articles had been carried out		

	in terms of FR 772	-		
9 Veh	icle Management			
9.1	The daily running charts			
	and monthly summaries of			
	the pool vehicles had been			
	prepared and submitted to			
	the Auditor General on due			
	date	Complied		
9.2	The condemned vehicles			
	has been disposed of within			
	a period of less than 6			
	months after condemning	Complied		
9.3	The vehicle logbooks had			
	been maintained and update	Complied		
9.4	The action has been taken			
	in terms of F.R.103,104,109			
	and 110 with regard to	G 1: 1		
0.5	every vehicle accident	Complied		
9.5	The fuel consumption of vehicles has been re-tested			
	in terms of the provisions of			
	Paragraph 3.1 of the Public			
	Administration Circular			
	No.30/2016 of 29.12.2016			
	140.30/2010 01 27.12.2010			
		_		
10 Ma	anagement of Bank Accounts			
10.1	The Bank reconciliation			
	statements had been			
	prepared, got certified and			
	made ready for audit by the			
	due date	Complied		
10.2	The dormant accounts that			
	had existed in the year			
	under review or since			
	previous years settled	Complied		
10.3	The action had been taken			
	in terms of Financial			
	Regulations regarding			
	balances that had been			
	disclosed through bank			
	reconciliation statements			
	and for which adjustments had to be made, and had			
	those balances been settled			
	within one month	Complied		
11 Uri	ilization of Provisions	Complica		
11.1	The provisions allocated			
	had been spent without			
			1	i
	exceeding the limit	Complied		

11.2	The liabilities not exceeding			
	the provisions that remained			
	at the end of the year as per			
	the FR 94(1)			
		Complied		
12 Ad	vances to Public Officers Acc	ount		
12.1	The limits had been			
	complied with	Complied		
12.2	A time analysis had been			
	carried out on the loans in			
	arrears	Complied		
12.3	The loan balances in arrears			
	for over one year had been			
	settled	Not Complied	-	-
	neral Deposit Account		T	
13.1	The action had been taken			
	as per F.R.571 in relation to			
	disposal of lapsed deposits	~		
10.0		Complied		
13.2	The control register for			
	general deposit had been	G 1: 1		
14 T	updated and maintained	Complied		
	prest Account		T	
14.1	The balance in the cash			
	book at the end of the year under review remitted to			
	TOD	Complied		
14.2	The ad-hoc sub imprest	Complica		
14.2	issued as per F.R.371			
	settled within one month			
	from the completion of the			
	task	Complied		
14.3	The ad-hoc sub imprest has	2 3 <u>F</u> 0		
	been issued exceeding the			
	limit approved as per			
	F.R.371	Complied		
14.4	The balance of the imprest	•		
	account had been reconciled			
	with the Treasury books			
	monthly	Complied		
15 Re	venue Account			
15.1	The refunds from the			
	revenue had been made in			
	terms of the regulations	-		
15.2	The revenue collection had			
	been directly credited to the			
	revenue account without			
	credited to the deposit			
	account	-		

15.3	Returns of arrears of			
	revenue forward to the			
	Auditor General in terms of	_		
	FR 176			
16 Hu	iman Resource Management		l	
16.1	The staff had been paid			
	within the approved cadre	Complied		
16.2	All members of the staff	•		
	have been issued a duty list			
	in writing	Complied		
16.3	All reports have been			
	submitted to MSD in terms			
	of their circular No.04/2017	Complied		
	dated 20.09.2017			
17 Pr	ovisions of Information to the	public		
			,	
17.1	An information officer has			
	been appointed and a proper			
	register of information is			
	maintained and updated in	Complied		
	terms of Right To			
	Information Act and			
17.0	Regulations			
17.2	Information about the			
	institution to the Public			
	have been provided by Website or alternative			
	measures and has it been			
	facilitated to appreciate/	Complied		
	allegation to public against	Complica		
	the public authority by this			
	website or alternative			
	measures			
17.3	Bi-Annual and Annual			
	reports have been submitted	Complied		
	as per section 08 and 10 of	_		
	the RTI Act			
	plementing citizens charter			
18.1	A citizens charter/Citizens			
	client's charter has been			
	formulated and	Complied		
	implemented by the			
	Institution in terms of the			
	circular number 05/2008			
	and 05/2018 (1) of Ministry			
	of Public Administration			
18.2	and Management			
18.2	A methodology has been			
	devised by the Institution in			

10 Dw	order to monitor and assess the formulation and the implementation of Citizens Charter / Citizens client's charter as per paragraph 2.3 of the circular	Complied		
19 Pro	eparation of the Human Reso A human resource plan has	urce Plan		
19.1	been prepared in terms of the format in Annexure 02 of Public Administration Circular No. 02/2018 dated 24.01.2018.	Complied		
19.2	A minimum training opportunity of not less than 12 hours per year for each member of the staff has been ensured in the aforesaid Human Resource Plan	Complied		
19.3	Annual Performance agreements have been signed for the entire staff based on the format in Annexure 01 of the aforesaid Circular	Complied for staff grade officers		
19.4	A senior officer was appointed and assigned the responsibility of preparing the human resource development plan, organizing capacity building programs and conducting skill development programs as per paragraph No.6.5 of the aforesaid Circular	Complied		
	sponses Audit Reports		T	
20.1	The shortcoming pointed out in the audit paragraphs issued by the Auditor General for the previous years have been rectified	Complied		

Annexure 01



ජාතික විගණන කාර්යාලය

தேசிய கணக்காய்வு அலுவலகம் NATIONAL AUDIT OFFICE





ට්ආර්ථි/සින්බඩ්/2019/සේද්/06 Lings කින.





2020 මැයි 3/ දින

ගණන්දීමේ නිලධාරී ජාතික අයවැය දෙපාර්තමේන්තුව

ජාතික අයවැය දෙපාර්තමේන්තුවේ 2019 දෙසැම්බර් 31 දිනෙන් අවසන් වර්ෂය සඳහා වූ මූලා පුකාශන පිළිබඳව 2018 අංක 19 දරන ජාතික වීගණන පනතේ 11(1) වගන්තිය පුකාරව විගණකාධිපති සම්පිශ්ඩන වාර්තාව.

මූලා පුකාශන

1.1 මතය

ජාතික අයවැය දෙපාර්තමේන්තුවේ 2019 දෙසැම්බර් 31 දිනට මූලාා තත්ත්වය පුකාශය, එදිනෙන් අවසන් වර්ෂය සඳහා වු මූලා කාර්යසාධන පුකාශය හා මුදල් පුවාහ පුකාශවලින් සමන්වීත 2019 දෙසැම්බර් 31 දිනෙන් අවසන් වර්ෂය සඳහා වු මූලා පුකාශන 2018 අංක 19 දරන ජාතික විගණන පනතේ විධිවිධාන සමඟ සංයෝජිකව කියවිය යුතු ශුී ලංකා පුජාතාන්තුික සමාජවාදී ජනරජයේ ආශ්ඩුකුම වාවස්ථාවේ 154(1) වාවස්ථාවේ ඇතුළත් විධිවිධාන පුකාර මාගේ විධානය යටතේ විගණනය කරන ලදී. 2018 අංක 19 දරන ජාතික විගණන පනතේ 11(1) වගන්තිය පුකාරව ජාතික අයවැය දෙපාර්තමේන්තුව වෙත ඉදිරිපත් කරනු ලබන මෙම මූලාා පුකාශන පිළිබදව මාගේ අදහස් දැක්වීම් හා නිරීක්ෂණයන් මෙම වාර්තාවේ සඳහන් වේ. ශුී ලංකා පුජාතාන්නික සමාජවාදී ජනරජයේ ආණ්ඩුකුම වාවස්ථාවේ 154(6) වාවස්ථාව සමහ සංයෝජිතව කියවිය යුතු 2018 අංක 19 දරන ජාතික විශණන පනතේ 10 වගන්තිය පුකාරව ඉදිරිපත් කළ යුතු විශණකාධිපති චාර්තාව යථා කාලයේදී පාර්ලිමේන්තුව වෙත ඉදිරිපත් කරනු ලැබේ.

2019 දෙසැම්බර් 03 දිනැති අංක 271/2019 දරන රාජා ගිණුම වනුලේබ විධිවිධාන පුකාරව පිළියෙල කළ එම මූලා පුකාශනවලින් 2019 දෙසැම්බර් 31 දිනට දෙපාර්තමේන්තුවේ මූලා තත්ත්වය සහ එදිනෙන් අවසන් වර්ෂය සඳහා මූලා කාර්යසාධනය භා මුදල් පුවාහ පුකාශය පොදුවේ පිළිගත් ගිණුම්කරණ මුලධර්මවලට අනුකූලව සතා හා සාධාරණ තත්ත්වයක් පිළිබිඹු කරන බව මා දරන්නා වූ මතය වේ.











1.2 ම්කය සඳහා පදනම්

ශුී ලංකා විගණන පුමිතිවලට (ශුී.ලං.වී.පු) අනුකූලව මා විගණනය සිදු කරන ලදී. මූලා පුකාශන සම්බන්ධයෙන් මාගේ වගකීම, විගණකගේ වගකීම යන වගන්තියේ තවදුරටත් විස්තර කර ඇත. මාගේ මතය සඳහා පදනමක් සැපයීම උදෙසා මා විසින් ලබා ගෙන ඇති විගණන සාක්ෂි පුමාණවත් සහ උචිත බව මාගේ විශ්වාසයයි.

1.3 මුලා පුකාශය සම්බන්ධයෙන් ප්‍‍රධාන ගණන්දීමේ නිලධාරීගේ හා ගණන්දීමේ නිලධාරීගේ වගකිම

පොදුවේ පිළිගත් ගිණුමකරණ මුලධර්මවලට අනුකූලව සතා හා සාධාරණ තත්ත්වයක් පිළිඹිඩු කෙරෙන පරිදි 2019 දෙසැම්බර් 03 දිනැති අංක 271/2019 දරන රාජා ගිණුම් වකුලේඛය ව්ධිවිධාන පුකාරව මූලා පුකාශන පිළියෙල කිරීම හා වංචා සහ වැරදි හේතුවෙන් ඇති විය හැකි පුමාණාත්මක සාවදා පුකාශනයන්ගෙන් තොරව මූලා පුකාශන පිළියෙල කිරීමට හැකි වනු පිණිස අවශාවන අභාන්තර පාලනය තීරණය කිරීම ගණන්දීමේ නිලධාරීගේ වගකීම වේ. 2018 අංක 19 දරන ජාතික විගණන පනතේ 16(1) වගන්තිය පුකාරව දෙපාර්තමේන්තුව විසින් චාර්ෂික හා කාලීන මූලය පුකාශන පිළියෙල කිරීමට හැකිවන පරිදි ස්වකීය ආදායම්, වියදම්, වත්කම් හා බැරකම් පිළිබඳ නිසි පරිදි පොත්පත් හා වාර්තා පවත්වා ගෙන යා යුතුය.

ජාතික විගණන පනතේ 38(1)(ඇ) උප වගන්තිය පුකාරව දෙපාර්තමේන්තුවේ මූලා පාලනය සඳහා සඵලදායි අභාන්තර පාලන පද්ධතියක් සකස් කර පවත්වා ගෙන යනු ලබන බවට ගණන්දීමේ නිලධාරී සහතික විය යුතු අතර එම පද්ධතියේ සඵලදායිත්වය පිළිබඳව කලින් කල සමාලෝවනයක් සිදු කර ඒ අනුව පද්ධතිය ඵලදායි ලෙස කරගෙන යාමට අවගා වෙනස්කම් සිදු කරනු ලැබිය යුතුය.

1.4 මූලා පුකාශන විගණනය පිළිබඳ විගණකගේ වගකීම

සමස්ථයක් ලෙස මූලා පුකාශන, වංචා හා වැරදි හේතුවෙන් ඇතිවන පුමාණාත්මක සාවදා පුකාශයන්ගෙන් නොර බවට සාධාරණ තහවුරුවක් ලබාදීම සහ මාගේ මතය ඇතුළත් විගණකාධිපති වාර්තාව නිකුත් කිරීම මාගේ අරමුණ වේ. සාධාරණ සහතිකවීම උසස් මට්ටමේ සහතිකචීමක් වන නමුත්, ශුී ලංකා විගණන පුමිති පුකාරව විගණනය සිදු කිරීමේදී එය සෑම විටම



පුමාණාත්මක අවපුතාශයන්ගෙන් තොර බවට තහවුරු කිරීමක් නොවනු ඇත. වංචා සහ වැරදි තති හෝ සාමූහික ලෙස බලපෑම නිසා පුමාණාත්මක අවපුතාශනයන් ඇති විය හැකි අතර, මෙම මුලප පුතාශන පදනම් කර ගනිමින් පරිශිලකයන් විසින් ආර්ථික තීරණ ගැනීමේදී ඒ පිළිබඳව සැලැකිලීමත් විය යුතුය.

මා විසින් වෘත්තීය විනිශ්වය සහ වෘත්තීය සැකමුසුබවින් යුතුව ශී ලංකා විගණන පුමිති පුකාරව විගණනය කරන ලදී. තවද,

- වංචා හෝ වැරදි හේතුවෙන් මූලා ප්‍රකාශනවල ඇති විය හැකි ප්‍රමාණාත්මක සාවදා ප්‍රකාශයන්ගේ අවදානම හඳුනාගැනීමේදී හා තක්සේරු කිරීමේදී අවස්ථාවෝවිතව උචිත විගණන පරිපාටි සැලැසුම් කිරීමේන් වංචා සහ වැරදි හේතුවෙන් ඇතිවන්නා වූ අවදානම් මහ හරවා ගැනීමට, ප්‍රමාණවත් සහ සුදුසු විගණන සාක්ෂි ලබා ගැනීම මාගේ මතයට පදනම් වේ. ප්‍රමාණාත්මක සාවදා ප්‍රකාශනයන්ගෙන් සිදුවන බලපෑමට වඩා වංචාවකින් සිදුවන්නා වූ බලපෑම ප්‍රබල වන අතර, දුස්සන්ධානය, වාහජ ලේඛන සැකසීම, වේතනාන්විත මහගැරීම, හෝ අභාන්තර පාලනයන් මහ හැරීම වංචාවක් ඇතිවීමට හේතුවේ.
- අවස්ථාවෝචිතව උචිත විගණන පරිපාටි සැලසුම කිරීම පිණිස දෙපාර්තමේන්තුවේ අභාන්තර පාලනයේ සඵලදායිත්වය පිළිබඳ මතයක් ප්‍රකාශ කිරීමට අදහස් නොකරයි.
- හෙළිදරව් කිරීම ඇතුළත් මූලා ප්‍රකාශනවල ව්‍යුහය සහ අන්තර්ගනය සඳහා පාදක වූ
 ගනුදෙනු හා සිද්ධීන් උචිත හා සාධාරණ අයුරින් මූලා ප්‍රකාශනවල ඇතුළත් බව ඇගැයීම.
- සමස්ථයක් ලෙස මූලා පුකාශන ඉදිරිපත් කිරීමේදී, මූලා පුකාශනවල වනුහය හා අන්තර්ගතය සඳහා පාදක වූ ගනුදෙනු හා සිද්ධීන් උචිත හා සාධාරණව ඇතුළත් වී ඇති බව,

මාගේ විගණනයෙන් හඳුනාගත් වැදගත් විගණන සොයාගැනීම පුධාන අභාාන්තර පාලන දර්වලතා හා අනෙකුත් කරුණු පිළිබඳව ගණන්දීමේ නිලධාරී දැනුවත් කරන ලදී.



1.5 වෙනක් නෛතික අවශාතා පිළිබඳ චාර්තාව

2018 අංක 19 දරන ජාතික විශණන පනතේ 6(ඇ) වශන්තිය පුකාරව පහත සඳහන් කරුණු මා පුකාය කරමි.

- (අ) මුලා පුකාශන ඉකුත් වර්ෂය සමඟ අනුරූප වන බවට ,
- (ආ) ඉකුත් වර්ෂයට අදාළ මුලා ප්‍රකාශත පිළිබඳව මා විසින් කර තිබුණු පහත සඳහන් තිර්දේශ ක්‍රියාත්මක කර නොතිබුණි.

ඡේද යොමුව	වගණන නිරීක්ෂණය	නිර්දේශය
***************************************	***************************************	***************************************
2.1 (ආ)	20.03.04.00 දරන ආදායම ගිණුම මනින් 2016 වර්ෂයේ සිට මේ දක්වා	මෙම වර්ෂයේදීද
	දළ ආදායම රැස් කිරීම රු.221,917,359 ක් හා ආදායමින් ආපසු ගෙවීම	වැරදි හිණුමගත
	රු.101,048,388 ක් හා ශුද්ධ ආදායම රු.120,868,971 ක් ලෙස වැරදි	කිරීම පමණක් සිදු
	ගිණුම්ගත කිරීම නිවැරදි කිරීම පමණක් සිදු වී ඇති බව නිරීක්ෂණය	කර ඇත.
	විය. එසේම ඒ තුළ මුදලින් ආපසු ගෙවීම 2016 වර්ෂයේ රු.19,106,185	
	ක් හා 2017 වර්ෂයේ රු.8,461,330 ක් විය.	
2.1 (qt)	යකුරුපැදි ව්යාපෘතිය අවසන් වී පැවතියද ඉහත ආදායම ගිණුමට 2016	කවදුරටත් පවතින
	වර්ෂයේ සිට මේ දක්වාම ආදායම් ලැබීම සිදුවන අතර තවදුරටත්	නිවැරදි කිරීම හා
	ලැබිය යුතු ශේෂ පවතීද පිළිබඳව දෙපාර්තමේන්තුව විසින් තහවුරු කර	ගිණුමගත කිරීම
	නොතිබුණි. එසේම එම යෝජනාව අවසන් වුයේ නම් අදාල පාර්ශව	අවසන් කිරීමට
	වෙත උපදෙස් ලබා දී තවදුරටත් පවතින නිවැරදි කිරීම හා ගිණුමගත	පියවර ගෙන
	කිරීම සිදුකර ගිණුම අවසන් කිරීමට පියවරගෙන නොකිබුණි.	නොතිබුණි.

2. මූලා සමාලෝවනය

2.1 ආදායම් කළමනාකරණය

(අ) 2014/2015 වර්ෂයේ අයවැය යෝජනාවලට අනුව 2015 වර්ෂයේ සිට රජයේ නිලධාරීන්ට ලබා දෙන යතුරු පැදි සම්බන්ධ මූලික ගෙවීම ගිණුමගත කිරීම සඳහා සංකේතාංක 20.03.04.00 දරන මෙම ආදායම ගිණුම ආරම්භ කර තිබුණි. එසේ වුවද, 2016 වර්ෂයේ සිට මේ දක්වා මෙම ගිණුමට ආදායම් ඇස්කමේන්තු සකස් කර නොතිබුණි.



- (ආ) එසේම, මෙම ආදායම් හිණුම මඟින් 2016 වර්ෂයේ සිට මේ දක්වා දළ ආදායම් රැස් කිරීම රු.221,917,359 ක් හා ආදායම්න් ආපසු ගෙවීම රු.101,048,388 ක් හා ශුද්ධ ආදායම් රු.120,868,971 ක් ලෙස වැරදි හිණුම්ගත කිරීම නිවැරදි කිරීම පමණක් සිදු වී ඇති බව නිරීක්ෂණය විය. එසේම ඒ තුළ මුදලින් ආපසු ගෙවීම 2016 වර්ෂයේ රු.19,106,185 ක් හා 2017 වර්ෂයේ රු. 8,461,330 ක් විය.
- (ඇ) කවද යතුරුපැදි වනාපෘතිය අවසන් වී පැවතියද මෙම ආදායම ගිණුමට 2016 වර්ෂයේ සිට මේ දක්වාම ආදායම ලැබීම සිදුවන අතර තවදුරටත් ලැබිය යුතු ශේෂ පවතීද පිළිබඳව දෙපාර්තමේන්තුව විසින් තහවුරු කර නොතිබුණි. එසේම එම යෝජනාව අවසන් වූයේ නම් අදාල පාර්ශව වෙත උපදෙස් ලබා දී තවදුරටත් පවතින නිවැරදි කිරීම හා ගිණුම්ගත කිරීම සිදුකර ගිණුම අවසන් කිරීමට පියවරගෙන නොතිබුණි.

2.2 වියදම් කළමනාකරණය

2.2.1 වැඩසටහන 01

- (අ) වැය විෂයයන් 02 ක එකතුව වූ රු.4,750,000 ක පුතිපාදන මු.ගේ. 66 69 පුතිපාදන යටතේ සියයට 20 සිට සියයට 440 දක්වා වැඩි කිරීම ද වැය විෂයයන් 08 ක එකතුව වූ රු.66,600,000 ක පුතිපාදන සියයට 11 සිට සියයට 27 දක්වා අඩු කිරීම ද සිදු කර තිබුණි.
- (ආ) 2019 වර්ෂයේ 1406 කල්බදු වාහන සඳහ පොලී ගෙවීම වැය විෂයය යටතේ මූලික ඇස්තමේන්තු ලෙස රු. 525,000,000 ක් හා රු. 51,972,000 පරිපූරක වෙන් කර තිබුණු අතර වර්ෂය අවසාන වන විට ඉන් රු. 1,713,857 ක මුදලක් ඉතිරි වී තිබුණි.
- (ඇ) එසේම අංක 2108 කල්ඛදු වාහන සඳහා ණය මුදල් ආපසු ගෙවීම වැය විෂයය යටතේ පරිපූරක ඇස්කමේන්තු හා මු.රෙ. 66/69 යටතේ පිළිවෙලින් රු.5,350,000 හා 14,290,000 ක පුතිපාදනය මාරු කර තිබුණි. ඒ අනුව එම වැය විෂයන් සඳහා වාර්ෂික පුතිපාදන වෙන් කිරීම කර ගැනීම, නියමිත වටිනාකම් අනුව ඇස්තමේන්තු කිරීම සිදු කර නොමැති බව විගණනයේදී නිරීක්ෂණය විය.



2.2.2 වැඩසටහන 02

වැඩසටහන 02 මූලධන වියදම යටතේ, වනපෘතිය 03 (අයවැය යෝජනා) සදහා රු.49,525,000,000 ක් වූ ශුද්ධ පුතිපාදනයෙන් සියයට 22 ක් ඉතිරිව ඇති බව නිරීක්ෂණය විය.

2.2.2.1 වතාපෘතිය 02 - පරිපුරක සහය සේවා සහ හදියි අවශාතා වගකීම

මූලධන වැය විෂයන් 04 ක රු.34,377,300,000 ක් වූ පුතිපාදන මු.රෙ. 66 යටතේ සියයට 15 සිට සියයට 100 දක්වා වැඩි කිරීමද, රු.40,129,513,000 ක් වූ පුනරාවර්තන වැය විෂයයක පුතිපාදන සියයට 13 දක්වා අඩු කිරීමද සිදු කර තිබුණු බව නිරීක්ෂණය විය.

2.2.2.2 වනාපෘති 03 - අයවැය යෝජනා

- (අ) පුනරාවර්තන වැය විෂයයන් 02 ක හා මූලධන වැය විෂයයන් 11 ක එනම් අයවැය යෝජනා 13 ක රු.4,075,000,000 ක් වූ ශුද්ධ පුතිපාදනයෙන් ඉතිරිය සියයට 100 ක් වන බව නිරීක්ෂණය විය.
- (ආ) එසේම පුනරාවර්තන වැය විෂයයන් 03 ක (අයවැය යෝජනා 03 ක) රු.1,500,000,000 ක් වු මුළු ශුද්ධ ප්‍රතිපාදනයෙන් ඉතිරිවීම සියයට 32 සිට සියයට 63 දක්වා පරාසයක විය.
- (ඇ) ප්‍රාශ්ධන වැය විෂයයන් 12 ක (අයවැය යෝජනා 12 ක) රු.10,300,000,000 ක් වූ මුළු ශුද්ධ ප්‍රතිපාදනයෙන් ඉතිරිවීම සියයට 20 සිට සියයට 85 දක්වා පරාසයක විය.
- (ඇ) පුනරාවර්තන වැය විෂයයන් 04 ක (අයවැය යෝජනා 04 ක) පුතිපාදන මු.රෙ. 66 යටතේ මාරු කිරීම රු.32,000,000,000 ක් වූ මූලික ඇස්තමෙන්තුවෙන් සියයට 10 සිට සියයට 80 දක්වා අඩු කිරීම සිදු කර ඇති බව නිරීක්ෂණය විය.
- (ඉ) වැය විෂය අංක 2509-27 යටතේ මූලික ඇස්කමේන්තුවක් සිදු කර නොතිබුණු අතර 2019 ජුනි 06 දින අංක D002 දරන මු.රෙ. මාරු කිරීම මහින් රු. 100,000,000 ක් මෙම වැය විෂයට මාරු කර ගෙන තිබුණි.



2.3 අත්තිකාරම නිකුත් කිරීම හා පියවීම

2.3.1 රජයේ නිලධාරීන්ගේ අන්තිකාරම "බ්" ගිණුම

- (අ) මිය ගිය නිලධාරීන් දෙදෙනෙකුගෙන් අයවිය යුතු එකතුව රු. 305,621 ක් වූ ණය ශේෂය වසර 18 කට අධික කාල සීමාවක සිට දෙපාර්තමේන්තුවට අයවිය යුතු ශේෂයක් ලෙස පවතින අතර මේ සම්බන්ධව පසුගිය විගණන විමසුම් තුලින් පෙන්වා දී නිබුණ ද, එම ණය ශේෂයන් 2019 දෙසැම්බර් 31 දින වන විටදීන් අයකර ගැනීමට හෝ කපා හැරීමට කටයුතු කර නොනිබුණු බව නිරීක්ෂණය විය.
- (ආ) එසේම සේවය හැර ගොස් ඇති නිලධාරියෙකුගෙන් අයවිය යුතු රු.150,119 ක් වූ ණය ශේෂය අයකර ගැනීම සම්බන්ධව මීට පෙර වර්ෂ කිහිපයකදීද විගණන විමසුම මහින් පෙන්වා දී තිබුණද, එම ශේෂයන් අයකර ගැනීමට හැකි වී නොතිබුණු බව නිරීක්ෂණය විය.

2.4 තැන්පතු

හිණුම අංකය : 6000/0000/00/0013/0129/000

මෙම නැන්පතු ගිණුම කෙවන පාර්ශවයක් වෙත නැවත ගෙවීම කිරීම වෙනුවෙන් තාවකාලිකව රදවා ගන්නා තැන්පතු ගිණුමක් වන අතර 2019 දෙසැම්බර් 31 දිනට රු.177,534,240 ක ශේෂයක් පැවතුණි. තවද, මෙම තැන්පතු ගිණුම තුළ රාජන සේවයේ ක්ෂේතු නිලධාරීන් විසින් මෝටර් බයිසිකල් නිරවුල් කර ගැනීම සඳහා ගෙවූ රු.116,692,440 ක මුදලක් ආදායම සංකේතාංක 20.03.99.00 දරන අනෙකුත් ලැබීම ආදායම ගිණුමට බැර කර නිබුණි. ඒ අනුව රජයේ ආදායමට බැර කරන ලද රු.116,692,440 ක වටිනාකමට හා 2019 දෙසැම්බර් 31 දිනට ගිණුමේ ශේෂය ලෙස පවතින රු. 177,534,240 ක් වූ නැන්පතුවලට අදාළ මෝටර් බයිසිකල් සඳහා කල්බදු වාරික හා පොලී තවදුරටත් ගෙවෙමින් පවතින බව නිරීක්ෂණය විය.



මෙහෙයුම් සමාලෝචනය හා කාර්යසාධනය

ඉදිරිපත් කරනු ලබන මූලා පුකාශනවල සඳහන් ආදායම, වියදම, වන්නම හා වගකීම සම්බන්ධයෙන් මෙහෙයුම් සමාලෝචනය, නිරසාර සංවර්ධනය, යහපාලනය හා මානව සම්පත් කළමනාකරණයට අදාළ විගණන නිරීක්ෂණ ඉහන 1.1 ඡේදයේ දක්වා ඇති 2018 අංක 19 දරන ජාතික විගණන පනතේ 10 වගන්තිය පුකාරව ඉදිරිපත් කරනු ලබන වාර්තාවට ඇතුළත් කරනු ලැබේ.

එස් එම ඩී එස්. සුදීෂ් රෝහිත නියෝජා විගණකාධිපති විගණකාධිපති වෙනුවට